

TOWN OF WATERTOWN

REPEAL - Local Law 3 of 2023

REPLACE with the following:

Local Law 1 of 2024

Chapter 104

WIRELESS TELECOMMUNICATIONS FACILITIES

[HISTORY: Adopted by the Town Board on June 8, 2023 by L.L. No. 3-2023, REPEAL and REPLACED by the Town Board April 11, 2024 by L.L 1 -2024]

GENERAL REFERENCES

§ 104-1. Purpose; Legislative Intent.

The Town of Watertown finds that wireless telecommunications facilities may pose significant concerns to health, safety, public welfare, character and environment of the Town and its inhabitants. The Town also recognizes that facilitating the development of wireless service technology can be an economic development asset to the Town and of significant benefit to the Town and its residents. In order to ensure that the placement, construction or modification of wireless telecommunications facilities is consistent with the Town's land use policies, the Town is adopting a single, comprehensive wireless telecommunications facilities application and permit process. The intent of this local law is to minimize the impact of wireless telecommunications facilities, establish a fair and efficient process for the review and approval of applications, assure an integrated, comprehensive review of environmental impacts of such facilities, and protect the health, safety, and welfare of the Town of Watertown and its inhabitants. This local law shall repeal and replace any laws regarding wireless telecommunications facilities which may have previously been adopted by the Town Board.

§ 104-2. Title.

This chapter shall be known and cited as the "Wireless Telecommunications Facilities Siting Law for the Town of Watertown."

§ 104-3. Severability.

- A. If any word, phrase, sentence, part, section, subsections or other portion of this chapter or any application thereof to any person or circumstance is declared void, unconstitutional, or invalid for any reason, then such word, phrase, sentence, part, section, subsection, or other portion, or the proscribed application thereof, shall be severable, and the remaining provisions of this chapter, and all applications thereof, not having been declared void, unconstitutional, or invalid, shall remain in full force and effect.
- B. Any special use permit issued under this chapter shall be comprehensive and not severable. If part of a permit is deemed or ruled to be invalid or unenforceable in any material respect by a

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competent authority or is overturned by a competent authority, the permit shall be void in total, upon determination by the Town.

§ 104-4. Federal Telecommunications Act.

No portion or section of this Local Law is intended to supersede nor conflict with any requirements of the Federal Telecommunications Act, as the same may be amended from time to time. Should any conflict between this Local Law and the Federal Telecommunications Act arise, the Federal Telecommunications Act shall supersede.

§ 104-5. Definitions.

For purposes of this chapter, and where not inconsistent with the context of a particular section, the defined terms, phrases, words, abbreviations, and their derivations shall have the meaning given in this section. When not inconsistent with the context, words in the present tense include the future tense, and words used in the plural number include words in the singular number and words in the singular number include the plural number. The word "shall" is always mandatory, and not merely directory.

ACCESSORY FACILITY OR STRUCTURE: An accessory facility or structure serving or being used in conjunction with wireless telecommunications facilities and located on the same property or lot as the wireless telecommunications facilities, including but not limited to utility or transmission equipment storage sheds or cabinets.

ADMINISTRATIVE REVIEW: Ministerial review of an Application by the Town relating to the review and issuance of a Permit, including review by the Code Enforcement Officer to determine whether the issuance of a Permit is in conformity with the applicable provisions of this Article.

ANTENNA: A system of electrical conductors that transmit or receive electromagnetic waves or radio frequency or other wireless signals.

APPLICANT: Any wireless service provider submitting an application for a special use permit for wireless telecommunications facilities.

APPLICATION: All necessary and appropriate documentation that an applicant submits in order to receive a special use permit for wireless telecommunications facilities.

BOARD: The Planning Board of the Town of Watertown.

COLLOCATION: The use of an existing tower or structure to support antennas for the provision of wireless services.

COMMERCIAL IMPRACTICABILITY: The inability to perform an act on terms that are reasonable in commerce, the cause or occurrence of which could not have been reasonably anticipated or foreseen and that jeopardizes the financial efficacy of the project. The inability to achieve a satisfactory financial return on investment or profit, standing alone, shall not deem a situation to be commercially impracticable and shall not render an act or the terms of an agreement commercially impracticable.

COMPLETED APPLICATION: An application that contains all information and/or data necessary to enable an informed decision to be made with respect to an application.

FAA: The Federal Aviation Administration or its duly designated and authorized successor agency.

FCC: The Federal Communications Commission or its duly designated and authorized successor agency.

HEIGHT: When referring to a tower or structure, the distance measured from the preexisting grade level to the highest point on the tower or structure, even if said highest point is an antenna or lightening protection device.

MODIFICATION or MODIFY: The addition, removal or change of any of the physical and visually discernible components or aspects of a wireless facility, such as antennas, cabling, equipment shelters, landscaping, fencing, utility feeds, changing the color or materials of any visually discernible components, vehicular access, parking and/or an upgrade or changeout of equipment for better or more modern equipment. Adding a new wireless carrier or service provider to a telecommunications tower or telecommunications site as a collocation is a modification. A modification shall not include the replacement of any components of a wireless facility where the replacement is identical to the component being replaced or for any matters that involve the normal repair and maintenance of a wireless facility without adding, removing or changing anything.

NIER: Nonionizing electromagnetic radiation.

PERMIT: A written authorization to install, at a specified location or locations, a Communications Facility, Tower, and/or Pole to support a Communications Facility.

PERMITTEE: An Applicant who has received a Permit under this Chapter.

PERSON: Any individual, corporation, estate, trust, partnership, joint-stock company, association of two or more persons having a joint common interest, or any other entity.

PERSONAL WIRELESS FACILITY: See "wireless telecommunications facilities."

PERSONAL WIRELESS SERVICES, PWS, PERSONAL TELECOMMUNICATIONS SERVICE, or PCS: Shall have the same meaning as defined and used in the 1996 Telecommunications Act.

PLACE OF BUSINESS: A building or structure occupied by employees for seven (7) hours or more per day.

POLE: A legally constructed pole, such as a utility, lighting, traffic, or similar pole made of wood, concrete, metal or other material, whether or not located within, or intended to be located within, the public right of way. A Pole does not include a Tower or Support Structure,

PROVIDER: A Communications Service Provider or a Wireless Services Provider. Includes any person who owns and/or operates any Communications Facilities, Poles built for the sole or primary purpose of supporting Communication Facilities, or Towers, which are located within the Public Right of Way.

PUBLIC UTILITY EASEMENT: Unless specified otherwise or restricted by terms outlined in an easement, the area on, below, or above a property in which the property owner has dedicated an easement for use by utilities. Public Utility Easement does not include an easement dedicated solely

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for the Town's use, or where the proposed use by the Provider is inconsistent with the terms of any easement granted to the Town.

REPAIRS AND MAINTENANCE: The replacement of any components of a wireless facility where the replacement is identical to the component being replaced or for any matters that involve the normal repair and maintenance of a wireless facility without the addition, removal or change of any of the physical or visually discernable components or aspects of a wireless facility that will add to the visible appearance of the facility as originally permitted.

SPECIAL USE PERMIT: The official document or permit by which an applicant is allowed to file for a building permit to construct and use wireless telecommunications facilities as granted or issued by the Town.

STATE: The state of New York.

STEALTH or STEALTH TECHNOLOGY: To minimize adverse aesthetic and visual impacts on the land, property, buildings, and other facilities adjacent to, surrounding, and in generally the same area as the requested location of such wireless telecommunications facilities, which shall mean using the least visually and physically intrusive facility that is not technologically or commercially impracticable under the facts and circumstances.

TELECOMMUNICATIONS: The transmission and/or reception of audio, video, data, and other information by wire, radio frequency, light, and other electronic or electromagnetic systems.

TELECOMMUNICATIONS SITE: See, "wireless telecommunications facilities."

TELECOMMUNICATIONS STRUCTURE: A structure used in the provision of services described in the definition of "wireless telecommunications facilities."

TEMPORARY: Temporary in relation to all aspects and components of this chapter, something intended to, or that does, exist for fewer than 90 days.

TOWER: Any structure designed primarily to support an antenna for receiving and/or transmitting a wireless signal.

WIRELESS FACILITY: The equipment at a fixed location or fixed locations which enables Wireless Services. The term does not include: (1) support structures, towers, or poles, on, under, or within which the equipment is located or collocated; or (2) coaxial, fiberoptic, or other cabling which is between Communications Facilities, poles, or that is otherwise not immediately adjacent to or directly associated with a particular Antenna.

WIRELESS SERVICES: Any services provided using wireless telecommunication facilities.

WIRELESS TELECOMMUNICATIONS FACILITIES: Means and includes a "telecommunications site" and "personal wireless facility." It means a structure, facility or location designed, or intended to be used as, or used to support antennas or other transmitting or receiving devices. This includes, without limit, towers of all types and kinds and structures, including but not limited to buildings, church steeples, silos, water towers, signs or other structures, that can be used as a support structure for antennas or the functional equivalent of such. It further includes all related facilities and equipment such as cabling, equipment shelters and other structures associated with the site. It is a structure and facility intended for transmitting and/or receiving radio, television, cellular, SBIR, paging, 911, personal communications services (PCS), commercial satellite services, microwave services and any commercial wireless telecommunications service not licensed by the FCC.

§ 104-6. Policy and Goals for Special Use Permits.

In order to ensure that the placement, construction, and modification of wireless telecommunications facilities protects the Town's health, safety, public welfare, environmental features, the nature and character of the community and neighborhood and other aspects of the quality of life specifically listed elsewhere in this chapter, the Town hereby adopts an overall policy with respect to a special use permit for wireless telecommunications facilities for the express purpose of achieving the following goals:

- A. Requiring a special use permit for any new, colocation on or modification of a wireless telecommunications facility.
- B. Implementing an application process for person(s) seeking a special use permit for wireless telecommunications facilities.
- C. Establishing a policy for examining an application for and issuing a special use permit for wireless telecommunications facilities that is both fair and consistent.
- D. Promoting and encouraging, wherever possible, the sharing and/or colocation of wireless telecommunications facilities among service providers.
- E. Promoting and encouraging, wherever possible, the placement, height and quantity of wireless telecommunications facilities in such a manner, including but not limited to the use of stealth technology, to minimize adverse aesthetic and visual impacts on the land, property, buildings, and other facilities adjacent to, surrounding, and in generally the same area as the requested location of such wireless telecommunications facilities, which shall mean using the least visually and physically intrusive facility that is not technologically or commercially impracticable under the facts and circumstances.
- F. That in granting a special use permit, the Town has found that the facility shall be the most appropriate site as regards being the least visually intrusive among those available in the Town.

§ 104-7. Special use permit required; existing facilities; exceptions.

- A. No person shall be permitted to site, place, build, construct, modify or prepare any site for the placement or use of wireless telecommunications facilities as of the effective date of this chapter without having first obtained a special use permit for wireless telecommunications facilities. Notwithstanding anything to the contrary in this section, no special use permit shall be required for those noncommercial exceptions noted in 107-20.1.7.
- B. All legally permitted wireless telecommunications facilities, constructed as permitted, existing on or before the effective date of this chapter shall be allowed to continue as they presently exist; provided, however, that any visible modification of an existing wireless telecommunications facility will require the complete facility and any new installation to comply with this chapter.
- C. Any repair and maintenance of a wireless facility does not require the application for a special use permit.

§ 104-8. Exemptions.

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The following shall be exempt from this chapter:

- A. The Town's fire, police, Department of Transportation or other public service facilities owned and operated by the local government.
- B. Any facilities expressly exempt from the Town's siting, building and permitting authority.
- C. Over-the-air reception devices, including the reception antennas for direct broadcast satellites (DBS), multichannel multipoint distribution (wireless cable) providers (MMDS), television broadcast stations (TVBS) and other customer-end antennas that receive and transmit fixed wireless signals that are primarily used for reception.
- D. Facilities exclusively for private, noncommercial radio and television reception and private citizen's bands, licensed amateur radio and other similar noncommercial telecommunications.
- E. Facilities exclusively for providing unlicensed spread spectrum technologies [such as IEEE 802.11a, b, g (Wi-Fi) and Bluetooth] where the facility does not require a new tower.

§ 104-9. Special use permit application; other requirements.

- A. All applicants for a special use permit for wireless telecommunications facilities or any modification of such facility shall comply with the requirements set forth in this chapter. The Town Planning Board is the officially designated agency or body of the Town to which applications for a special use permit for wireless telecommunications facilities must be made and which is authorized to review, analyze, evaluate and make decisions with respect to granting or not granting or revoking special use permits for wireless telecommunications facilities.
- B. The Town Planning Board may reject applications not meeting the requirements stated herein or which are otherwise incomplete.
- C. No wireless telecommunications facilities shall be installed, constructed or modified until the application is reviewed and approved by the Town Planning Board and the special use permit has been issued.
- D. Any and all representations made by the applicant to the Town Planning Board on the record during the application process, whether written or verbal, shall be deemed a part of the application and may be relied upon in good faith by the Town Planning Board.
- E. An application for a special use permit for wireless telecommunications facilities shall be signed on behalf of the applicant by the person preparing the same and with knowledge of the contents and representations made therein and attesting to the truth and completeness of the information.
- F. The applicant must provide documentation to verify it has the right to proceed as proposed on the site. This would require an executed copy of the lease with the landowner or landlord or a signed letter acknowledging authorization. If the applicant owns the site, a copy of the ownership record is required.
- G. The applicant shall include a statement in writing:

- (1) That the applicant's proposed wireless telecommunications facilities shall be maintained in a safe manner and in compliance with all conditions of the special use permit, without exception, unless specifically granted relief by the Town in writing, as well as all applicable and permissible local codes, ordinances, and regulations, including any and all applicable Town, state and federal laws, rules, and regulations.
 - (2) That the construction of the wireless telecommunications facilities is legally permissible, including but not limited to the fact that the applicant is authorized to do business in the state.
- H. Where a certification is called for in this chapter, such certification shall bear the signature and seal of a professional engineer licensed in the state.
- I. In addition to all other required information as stated in this chapter, all applications for the construction or installation of new wireless telecommunications facilities or modification of an existing facility shall contain the information hereinafter set forth:
- (1) A descriptive statement of the objective(s) for the new facility or modification, including and expanding on a need such as coverage and/or capacity requirements;
 - (2) Documentation that demonstrates and proves the need for the wireless telecommunications facility to provide service primarily and essentially within the Town; such documentation shall include propagation studies of the proposed site and all adjoining planned, proposed, in-service or existing sites that demonstrate a significant gap in coverage and/or, if a capacity need, include an analysis of current and projected usage;
 - (3) The name, address and phone number of the person preparing the report;
 - (4) The name, address, and phone number of the property owner and the applicant and to include the legal name of the applicant; if the site is a tower and the owner is different from the applicant, provide the name and address of the tower owner;
 - (5) The postal address and tax map parcel number of the property;
 - (6) The zoning district or designation in which the property is situated;
 - (7) Size of the property stated both in square feet and lot line dimensions, and a survey showing the location of all lot lines;
 - (8) The location of the nearest residential structure;
 - (9) The location, size and height of all existing and proposed structures on the property that is the subject of the application;
 - (10) The type, locations and dimensions of all proposed and existing landscaping and fencing;
 - (11) The azimuth, size and center line height location of all proposed and existing antennas on the supporting structure;
 - (12) The number, type and model of the antenna(s) proposed, with a copy of the specification sheet;
 - (13) The make, model, type and manufacturer of the tower and a design plan stating the tower's capacity to accommodate multiple users;
 - (14) A site plan describing the proposed tower and antenna(s) and all related fixtures, structures, appurtenances and apparatus, including the height above preexisting grade, materials, color and lighting;
 - (15) The frequency, modulation and class of service of radio or other transmitting equipment;
 - (16) The actual intended transmission power stated as the maximum effective radiated power (ERP) in watts;
 - (17) Signed documentation such as the Checklist to Determine Whether a Facility is Categorically Excluded, to verify that the wireless telecommunications facility with the proposed installation will be in full compliance with the current FCC RF emissions

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- guidelines (NIER); if not categorically excluded, a complete RF emissions study is required to provide verification;
- (18) A signed statement that the proposed installation will not cause physical or RF interference with other telecommunications devices;
 - (19) A copy of the FCC license applicable for the intended use of the wireless telecommunications facilities;
 - (20) A copy of the geotechnical subsurface soils investigation, evaluation report and foundation recommendation for a proposed or existing tower site, and if an existing tower or water tank site, a copy of the installed foundation design.
 - (21) To the extent possible, the applicant shall avoid placing a tower in an area that would result in any negative environmental effects.
 - (22) The applicant shall provide medical expertise to show the possible environmental health effects of the construction of new towers or the upgrading or modification of existing towers.
- J. The applicant will provide a written copy of an analysis, completed by a qualified individual or organization, to determine if the proposed new tower or existing structure intended to support wireless facilities is in compliance with Federal Aviation Administration regulation Part 77 and if it requires lighting. This requirement shall also be for any existing structure or building where the application increases the height of the structure or building. If this analysis determines that an FAA determination is required, then all filings with the FAA, all responses from the FAA and any related correspondence shall be provided with the application.
- K. Application for New Tower.
- (1) In the case of a new tower, the applicant shall be required to submit a written report demonstrating its meaningful efforts to secure shared use of existing tower(s) or the use of alternative buildings or other structures within the Town. Copies of written requests and responses for shared use shall be provided to the Town in the application, along with any letters of rejection stating the reason for rejection.
 - (2) In order to better inform the public, in the case of a new telecommunications tower, the applicant shall, prior to the public hearing on the application, hold a "balloon test." The applicant shall arrange to fly, or raise upon a temporary mast, a minimum of a three-foot-in-diameter brightly colored balloon at the maximum height of the proposed new tower. The dates (including a second date, in case of poor visibility on the initial date), times and location of this balloon test shall be advertised by the applicant seven and 14 days in advance of the first test date in a newspaper with a general circulation in the Town. The applicant shall inform the Town, in writing, of the dates and times of the test at least 14 days in advance. The balloon shall be flown for at least four consecutive hours sometime between 7:00 a.m. and 4:00 p.m. on the dates chosen. The primary date shall be on a weekend, but in case of poor weather on the initial date, the secondary date may be on a weekday. A report with pictures from various locations of the balloon shall be provided with the application.
 - (3) The applicant shall examine the feasibility of designing the proposed tower to accommodate future demand for at least four additional commercial applications, for example, future colocations. The tower shall be structurally designed to accommodate at least four additional antenna arrays equal to those of the applicant, and located as close to the applicant's antenna as possible without causing interference. This requirement may be

waived, provided that the applicant, in writing, demonstrates that the provision of future shared usage of the tower is not technologically feasible, is commercially impracticable or creates an unnecessary and unreasonable burden, based upon:

- (a) The foreseeable number of FCC licenses available for the area;
- (b) The kind of wireless telecommunications facilities site and structure proposed;
- (c) The number of existing and potential licenses without wireless telecommunications facilities spaces/sites;
- (d) Available space on existing and approved towers.

(4) Negotiations for Shared Use.

- (a) The owner of a proposed new tower, and his/her successors in interest, shall negotiate in good faith for the shared use of the proposed tower by other wireless service providers in the future and shall:
 - [1] Respond within 60 days to a request for information from a potential shared-use applicant;
 - [2] Negotiate in good faith concerning future requests for shared use of the new tower by other telecommunications providers;
 - [3] Allow shared use of the new tower if another telecommunications provider agrees in writing to pay reasonable charges. The charges may include, but are not limited to, a pro rata share of the cost of site selection, planning, project administration, land costs, site design, construction and maintenance financing, and return on equity, less depreciation and all of the costs of adapting the tower or equipment to accommodate a shared user without causing electromagnetic interference.
- (b) Failure to abide by the conditions outlined above may be grounds for revocation of the special use permit.

- L. The applicant shall provide certification with documentation (structural analysis), including calculations, that the telecommunications facility tower and foundation and attachments, rooftop support structure, water tank structure, and any other supporting structure as proposed to be utilized are designed and will be constructed to meet all local, Town, state and federal structural requirements for loads, including wind and ice loads.
- M. If the proposal is for a colocation or modification on an existing tower, the applicant is to provide signed documentation of the tower condition, such as an ANSI report as per Annex E, Tower Maintenance and Inspection Procedures, ANSI/TIA/EIA-222F or most recent version. The inspection report must be performed every three years for a guyed tower and five years for monopoles and self-supporting towers.
- N. All proposed wireless telecommunications facilities shall contain a demonstration that the facility be sited so as to be the least visually intrusive reasonably possible, given the facts and circumstances involved, and thereby have the least adverse visual effect on the environment and its character, on existing vegetation, and on the residences in the area of the wireless telecommunications facility.
- O. If a new tower, a proposal for a new antenna attachment to an existing structure, or a modification adding to a visual impact, the applicant shall furnish a visual impact assessment, which shall include:

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- (1) If a new tower or increasing the height of an existing structure is proposed, a computer-generated Zone of Visibility Map at a minimum of a one-mile radius from the proposed structure, with and without foliage, shall be provided to illustrate locations from which the proposed installation may be seen.
 - (2) Pictorial representations of before and after (photo simulations) views from key viewpoints both inside and outside of the Town as may be appropriate, including but not limited to state highways and other major roads; state and local parks; other public lands; historic districts; preserves and historic sites normally open to the public; and from any other location where the site is visible to a large number of visitors, travelers or residents. Guidance will be provided concerning the appropriate key sites at the preapplication meeting. Provide a map showing the locations of where the pictures were taken and the distance from the proposed structure.
 - (3) A written description of the visual impact of the proposed facility, including, as applicable, the tower base, guy wires, fencing and accessory buildings from abutting and adjacent properties and streets as relates to the need or appropriateness of screening.
- P. The applicant shall demonstrate and provide in writing and/or by drawing how it shall effectively screen from view the base and all related equipment and structures of the proposed wireless telecommunications facility.
- Q. The wireless telecommunications facility and any and all accessory or associated facilities shall maximize the use of building materials, colors and textures designed to blend with the structure to which it may be affixed and/or to harmonize with the natural surroundings; this shall include the utilization of stealth or concealment technology as may be required by the Town.
- R. All utilities at a wireless telecommunications facilities site shall be installed underground and in compliance with all laws, ordinances, rules and regulations of the Town, including specifically, but not limited to, the National Electrical Safety Code and the National Electrical Code, where appropriate.
- S. At a telecommunications site, an access road, turnaround space and parking shall be provided to assure adequate emergency and service access. Maximum use of existing roads, whether public or private, shall be made to the extent practicable. Road construction shall at all times minimize ground disturbance and the cutting of vegetation. Road grades shall closely follow natural contours to assure minimal visual disturbance and reduce soil erosion.
- T. All wireless telecommunications facilities shall be constructed, operated, maintained, repaired, provided for removal of, modified or restored in strict compliance with all current applicable technical, safety and safety-related codes adopted by the Town, state, or United States, including but not limited to the most recent editions of the ANSI Code, National Electrical Safety Code and the National Electrical Code, as well as accepted and responsible workmanlike industry practices and recommended practices of the National Association of Tower Erectors. The codes referred to are codes that include, but are not limited to, construction, building, electrical, fire, safety, health, and land use codes. In the event of a conflict between or among any of the preceding, the more stringent shall apply.

- U. A holder of a special use permit granted under this chapter shall obtain, at its own expense, all permits and licenses required by applicable law, rule, regulation or code and must maintain the same, in full force and effect, for as long as required by the Town or other governmental entity or agency having jurisdiction over the applicant.
- V. There shall be a preapplication meeting before the Town Planning Board. The purpose of the preapplication meeting will be to address issues that will help to expedite the review and permitting process. A preapplication meeting shall also include a site visit if there has not been a prior site visit for the requested site. Costs of the Town's consultants to prepare for and attend the preapplication meeting will be borne by the applicant.
- W. An applicant shall submit to the Town Planning Board the number of completed applications determined to be needed at the preapplication meeting. Written notification of the application shall be provided to the legislative body of all adjacent municipalities as applicable and/or requested.
- X. The holder of a special use permit shall notify the Town Planning Board of any intended modification of a wireless telecommunications facility and shall apply to the Town to modify, relocate or rebuild a wireless telecommunications facility.
- Y. With respect to this application process, the Planning Board will normally seek to have lead agency status pursuant to SEQRA. The Planning Board shall conduct an environmental review of the proposed project pursuant to SEQRA in combination with its review of the application pursuant to this chapter.

§ 104-10. Location.

- A. All applicants, to the extent feasible, shall collocate new facilities, and substantial changes to existing facilities, with existing facilities. If collocation is not possible, new facilities shall not be located within the following locations:
 - (1) Restricted Site Locations. All of the following locations will be deemed "restricted site locations" which shall require an exception pursuant to § 104-10A(2) of this article, except to the extent that such restriction would result in prohibition or effective prohibition of service:
 - a. Any location within 500 feet of a residential dwelling;
 - b. Any location within 500 feet from a day-care facility or school;
 - c. Any location within 500 feet from a place of worship;
 - d. Any location within 500 feet of parkland; and
 - e. Any location within 500 feet from a place of business.
 - (2) The Planning Board may grant an exception to the standards in this § 104-10A(1) hereof to the extent in which the standards would result in the prohibition or effective prohibition of service, and to the extent necessary to avoid any other conflict with applicable federal or state laws or regulations that would require a technically infeasible facility design or installation. Each exception is specific to the facts and circumstances in connection with each application. An exception granted in one instance shall not be deemed to create a presumption or

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expectation that an exception will be granted in any other instance. No exceptions shall be approved which would override any fire safety and/or other public safety standard as determined by the town.

- B. Applicants for wireless telecommunications facilities shall locate, site, and erect said wireless telecommunications facilities in accordance with the following priorities, one being the highest priority and seven being the lowest priority:
- (1) On existing towers or other structures on Town-owned properties.
 - (2) On existing towers or other structures on other property in the Town.
 - (3) A new tower on Town-owned properties.
 - (4) A new tower on properties in areas zoned for heavy industrial use.
 - (5) A new tower on properties in areas zoned for commercial use.
 - (6) A new tower on properties in areas zoned for agricultural use.
 - (7) A new tower on properties in areas zoned for residential use.
- C. If the proposed site is not proposed for the highest priority listed above, then a detailed explanation must be provided as to why a site of a higher priority was not selected. The person seeking such an exception must satisfactorily demonstrate the reason or reasons why such a permit should be granted for the proposed site and the hardship that would be incurred by the applicant if the permit were not granted for the proposed site.
- D. An applicant may not bypass sites of higher priority by stating that the site proposed is the only site leased or selected. An application shall address collocation as an option. If such option is not proposed, the applicant must explain to the reasonable satisfaction of the Town why collocation is commercially or otherwise impracticable. Agreements between providers limiting or prohibiting collocation shall not be a valid basis for any claim of commercial impracticability or hardship.
- E. Notwithstanding the above, the Town Planning Board may approve any site located within an area in the above list of priorities, provided that the Town finds that the proposed site is in the best interest of the health, safety and welfare of the Town and its inhabitants and will not have a deleterious effect on the nature and character of the community and neighborhood.
- F. The applicant shall submit a written report demonstrating the applicant's review of the above locations in order of priority, demonstrating the technological reason for the site selection. If appropriate, based on selecting a site of lower priority, a detailed written explanation as to why sites of a higher priority were not selected shall be included with the application.
- G. Notwithstanding that a potential site may be situated in an area of highest priority or highest available priority, the Town Planning Board may disapprove an application for any of the following reasons:
- (1) Conflict with safety and safety-related codes and requirements;
 - (2) Conflict with the historic nature or character of a neighborhood or historical district;
 - (3) The use or construction of wireless telecommunications facilities which is contrary to an already stated purpose of a specific zoning or land use designation;
 - (4) The placement and location of wireless telecommunications facilities which would create an unacceptable risk, or the reasonable probability of such, to residents, the public, employees and agents of the Town or employees of the service provider or other service providers;
 - (5) Conflicts with the provisions of this chapter.

§ 104-11. Shared Use.

- A. The Town, as opposed to the construction of a new tower, shall prefer locating on existing towers or other structures without increasing the height. The applicant shall submit a comprehensive report inventorying existing towers and other suitable structures within four miles of the location of any proposed new tower, unless the applicant can show that some other distance is more reasonable and demonstrate conclusively why an existing tower or other suitable structure cannot be used.
- B. An applicant intending to locate on an existing tower or other suitable structure shall be required to document the intent of the existing owner to permit its use by the applicant.
- C. Such shared use shall consist only of the minimum antenna array technologically required to provide service primarily and essentially within the Town, to the extent practicable, unless good cause is shown.

§ 104-12. Height.

- A. The applicant shall submit documentation justifying the total height of any tower, facility and/or antenna requested and the basis therefor. Documentation in the form of propagation studies must include all backup data used to perform at the requested height and a minimum of 10 feet lower in height to allow verification of this height need. Such documentation will be analyzed in the context of the justification of the height needed to provide service primarily and essentially within the Town, to the extent practicable, unless good cause is shown.
- B. No tower constructed after the effective date of this chapter, including allowing for all attachments, shall exceed that height which shall permit operation without required artificial lighting of any kind in accordance with municipal, Town, state, and/or any federal statute, law, local law, Town ordinance, code, rule or regulation.

§ 104-13. Visibility; Lighting.

- A. Wireless telecommunications facilities shall be artificially lit in accordance with § 107-20.1.11(b) herein.
- B. Towers shall be galvanized and/or painted with a rust-preventive paint of an appropriate color to harmonize with the surroundings and shall be maintained in accordance with the requirements of this chapter.
- C. If lighting is required, the applicant shall provide a detailed plan for sufficient lighting of as unobtrusive and inoffensive an effect as is permissible under state and federal regulations.

§ 104-14. Watertown Airport Requirements

- A. All proposed towers and antennas located within 20,000 feet of the Watertown International Airport runways require the submission of an FAA Form 7460 to the FAA. 5G antennas require a 5G C band study, which must be submitted to the FAA. The FAA

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shall make a determination regarding whether the proposed towers and/or antennas are a hazard.

- B. Future towers located near an emergency medivac landing site should be lit in order to assist pilots with helicopter landings and take offs.**

§ 104-15. Wireless Facilities Within the Right-of-Way.

- A. Wireless facilities shall be installed and modified in a manner that minimizes risks to public safety, avoids placement of aboveground facilities in underground areas, avoids installation of new support structures or equipment cabinets in the public right-of-way, and otherwise maintains the integrity and character of the neighborhoods and corridors in which the facilities are located; ensures the installations are subject to periodic review to minimize intrusion on any right-of-way; and ensures the town bears no risk or liability as a result of the installations, and that such use does not inconvenience the public, interfere with the primary uses of any right-of-way, or hinder the ability of the town or other government agencies to improve, modify, relocate, abandon, or vacate public rights-of-way or any portion thereof, or to cause the improvement, modification, relocation, vacation, or abandonment of facilities in any right-of-way.
- B. To minimize visual clutter, the collocation of any facility is preferred over a new site. Such preference assumes that the collocation can be accomplished without negating any stealth requirements of the permit governing the site.
- C. See, §104-10 for acceptable locations.
- D. Permits for personal wireless services facilities shall incorporate specific concealment elements to minimize visual impacts, and design requirements ensuring compliance with all standards for noise emissions, unless it is determined that another design is less intrusive, or is required under applicable law. The Town Board may develop, implement and amend acceptable designs and development standards for wireless facilities in the public right-of-way, taking into account the zoning districts bounding the right-of-way.

§ 104-16. Security.

All wireless telecommunications facilities and antennas shall be located, fenced or otherwise secured in a manner that prevents unauthorized access. Specifically:

- A. All antennas, towers and other supporting structures, including guy anchor points and wires, shall be made inaccessible to individuals and constructed or shielded in such a manner that they cannot be climbed or collided with; and
- B. Transmitters and telecommunications control points shall be installed in such a manner that they are readily accessible only to persons authorized to operate or service them.

§ 104-17. Signage.

Wireless telecommunications facilities shall contain a sign no larger than four (4) square feet in order to provide adequate notification to persons in the immediate vicinity of the presence of RF radiation or to control exposure to RF radiation within a given area. A sign of the same size shall also be installed to contain the name(s) of the owner(s) and operator(s) of the antenna(s) as well as emergency phone

number(s). These signs shall be located on fencing or a supporting structure and be clearly visible from the main access point of the site. For facilities located a significant distance from the road access point, a sign shall be required at the road access point to provide notification of the presence of RF radiation, unless this requirement is waived by the planning board. On tower sites, an FCC registration sign as applicable is also to be present. No signs shall be lighted, unless applicable law, rule, or regulation requires lighting. No other signage, including advertising, shall be permitted.

§ 104-18. Lot size; setbacks.

All proposed towers and any other proposed wireless telecommunications facility structures shall be set back from abutting parcels, recorded rights-of-way and road and street lines by the greater of the following distances: a distance equal to the height of the proposed tower or wireless telecommunications facility structure plus 10% of the height of the tower or structure, or the existing setback requirement of the underlying zoning district, whichever is greater. Any accessory structure shall be located so as to comply with the applicable minimum setback requirements for the property on which it is situated.

§104-19. Retention of expert assistance; reimbursement by applicant.

A. The Town Planning Board may hire any consultant and/or expert necessary to assist the Town Planning Board in reviewing and evaluating the application, including the construction and modification of the site, once permitted, and any site inspections.

B. Municipalities have the implied authority to establish review fees for matters such as those described herein which are of a greater complexity than routine zoning matters and which require services tailored to a potential application which should not be absorbed by the Town as a whole. Fees charged will be reasonably necessary to accomplish statutory demands. Fees associated with the review of zoning matters will be related to the average cost of administering the zoning law and cannot be based solely upon the actual cost incurred by the municipality. The fee might address anticipated engineering and attorney's fees associated with the review but will place a cap on those charges. The Town Board might audit, and potentially approve payment out of monies deposited. Payment should only be made if an invoice is a "reasonable amount" and "necessarily incurred" by the Town in connection with the review, consideration, and approval of the application then pending. An invoice might be deemed a "reasonable amount" if it bears a reasonable relationship to the average charge by engineers or attorneys to a Town for similar services performed. The fee is "necessarily incurred" if it is charged by engineers or attorneys for a service rendered to protect or promote the health, safety or other vital interests of the residents of the Town.

C. The total amount of the funds needed as set forth in Subsection B of this section may vary with the scope and complexity of the project, the completeness of the application and other information as may be needed to complete the necessary review, analysis and inspection of any construction or modification.

§ 104-20. Public hearing and notification requirements.

A. Prior to the approval of any application for a special use permit for wireless telecommunications facilities, a public hearing shall be held by the Town Planning Board, notice of which shall be published in the official newspaper of the Town no less than 10 calendar days prior to the scheduled date of the public hearing. In order that the Town may notify nearby landowners, the application shall contain the names and addresses of all landowners whose property is located

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within 1,500 feet of any property line of the lot or parcel on which the new wireless telecommunications facilities are proposed to be located.

- B. There shall be no public hearing required for an application to collocate on an existing tower or other structure or a modification at an existing site, as long as there is no proposed increase in the height of the tower or structure, including attachments thereto.
- C. The Town Planning Board shall schedule the public hearing referred to in Subsection A of this section once it finds the application is complete. The Town Planning Board, at any stage prior to issuing a special use permit, may require such additional information as it deems necessary.

§ 104-21. Action on application for special use permit.

- A. The Town Planning Board will undertake a review of an application pursuant to this chapter in a timely fashion, consistent with its responsibilities, and shall act within a reasonable period of time given the relative complexity of the application and the circumstances, with due regard for the public's interest and need to be involved, and the applicant's desire for a timely resolution.
- B. After the public hearing and after formally considering the application, the Town Planning Board may approve, approve with conditions, or deny a special use permit. Its decision shall be in writing and shall be supported by substantial evidence contained in a written record. The burden of proof for the grant of the permit shall always be upon the applicant.
- C. If the Town Planning Board approves the special use permit for wireless telecommunications facilities, then the applicant shall be notified of such approval in writing within 10 calendar days of the Town Planning Board's action, and the special use permit shall be issued within 30 days after such approval. Except for necessary building permits and subsequent certificates of compliance, once a special use permit has been granted hereunder, no additional permits or approvals from the Town, such as site plan or zoning approvals, shall be required by the Town for the wireless telecommunications facilities covered by the special use permit.
- D. If the Town Planning Board denies the special use permit for wireless telecommunications facilities, then the applicant shall be notified of such denial in writing within 10 calendar days of the Town's action.

§ 104-22. Extent and parameters of special use permit.

The extent and parameters of a special use permit for wireless telecommunications facilities shall be as follows:

- A. Such special use permit shall not be assigned, transferred or conveyed without the express prior written notification to the Town.
- B. Such special use permit may, following a hearing upon due prior notice to the applicant, be revoked, canceled, or terminated for a violation of the conditions and provisions of the special use permit or for a material violation of this chapter after prior written notice to the holder of the special use permit.

§ 104-23. Application fee.

At the time that a person submits an application for a special use permit for a new tower, such person shall pay a nonrefundable application fee of \$2,500 to the Town. If the application is for a special use permit for collocating on an existing tower or other suitable structure, where no increase in height of the tower or structure is required, the nonrefundable fee shall be \$1,000.

§ 104-24. Performance Bond/Decommissioning.

The applicant and the owner of record of any proposed wireless telecommunications facilities property site shall, at its cost and expense, be jointly required to execute and file with the Town a bond, or other form of security acceptable to the Town as to type of security and the form and manner of execution, in an amount of at least \$75,000 for a tower facility and \$25,000 for a collocation on an existing tower or other structure and with such sureties as are deemed sufficient by the Town to assure the faithful performance of the terms and conditions of this chapter and conditions of any special use permit issued pursuant to this chapter. The full amount of the bond or security shall remain in full force and effect throughout the term of the special use permit and/or until any necessary site restoration is completed to restore the site to a condition comparable to that which existed prior to the issuance of the original special use permit.

§ 104-25. Authority to Inspect.

In order to verify that the holder of a special use permit for wireless telecommunications facilities and any and all lessees, renters, and/or licensees of wireless telecommunications facilities, place and construct such facilities, including towers and antennas, in accordance with all applicable technical, safety, fire, building, and zoning codes, laws, ordinances and regulations and other applicable requirements, the Town may inspect all facets of said permit holder's, renter's, lessee's or licensee's placement, construction, modification and maintenance of such facilities, including, but not limited to, towers, antennas and buildings or other structures constructed or located on the permitted site.

§ 104-26. Liability Insurance.

- A. A holder of a special use permit for wireless telecommunications facilities shall secure and at all times maintain public liability insurance for personal injuries, death and property damage and umbrella insurance coverage for the duration of the special use permit in amounts as set forth below:
 - (1) Commercial general liability covering personal injuries, death and property damage: \$1,000,000 per occurrence/\$2,000,000 aggregate.
 - (2) Automobile coverage: \$1 per occurrence/\$2,000,000 aggregate.
 - (3) Workers compensation and disability: statutory amounts.
- B. For a wireless telecommunications facility on Town property, the commercial general liability insurance policy shall specifically include the Town and its officers, councils, employees, committee members, attorneys, agents and consultants as additional insureds.
- C. The insurance policies shall be issued by an agent or representative of an insurance company licensed to do business in the state and with a Best's rating of at least A.
- D. The insurance policies shall contain an endorsement obligating the insurance company to furnish the Town with at least 30 days prior written notice in advance of the cancellation of the insurance.

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- E. Renewal or replacement policies or certificates shall be delivered to the Town at least 15 days before the expiration of the insurance that such policies are to renew or replace.
- F. Before construction of a permitted wireless telecommunications facilities is initiated, but in no case later than 15 days after the grant of the special use permit, the holder of the special use permit shall deliver to the Town a copy of each of the policies or certificates representing the insurance in the required amounts.

§ 104-27. Indemnification.

- A. Any application for wireless telecommunications facilities that is proposed for Town property, pursuant to this chapter, shall contain a provision with respect to indemnification. Such provision shall require the applicant, to the extent permitted by the law, to at all times defend, indemnify, protect, save, hold harmless, and exempt the Town and its officers, councils, employees, committee members, attorneys, agents, and consultants from any and all penalties, damages, costs, or charges arising out of any and all claims, suits, demands, causes of action, or award of damages, whether compensatory or punitive, or expenses arising therefrom, either at law or in equity, which might arise out of, or are caused by, the placement, construction, erection, modification, location, products performance, use, operation, maintenance, repair, installation, replacement, removal, or restoration of said facility, excepting, however, any portion of such claims, suits, demands, causes of action or award of damages as may be attributable to the negligent or intentional acts or omissions of the Town or its servants or agents. With respect to the penalties, damages or charges referenced herein, reasonable attorneys' fees, consultants fees, and expert witness fees are included in those costs that are recoverable by the Town.
- B. Notwithstanding the requirements noted in Subsection A of this section, an indemnification provision will not be required in those instances where the Town itself applies for and secures a special use permit for wireless telecommunications facilities.

§ 104-28. Penalties for Offenses.

- A. In the event of a violation of this chapter or any special use permit issued pursuant to this chapter, the Town may impose and collect, and the holder of the special use permit for wireless telecommunications facilities shall pay to the Town, fines or penalties as set forth below.
- B. The failure of a holder of a special use permit to comply with provisions of this chapter shall constitute a violation of this chapter and shall subject the applicant to the code enforcement provisions and procedures as provided in Chapter 107, Zoning, of the Code of the Town of Watertown.
- C. Notwithstanding anything in this chapter, the holder of the special use permit for wireless telecommunications facilities may not use the payment of fines, liquidated damages or other penalties to evade or avoid compliance with this chapter or any section of this chapter. An attempt to do so shall subject the holder of the special use permit to termination and revocation of the special use permit. The Town may also seek injunctive relief to prevent the continued violation of this chapter, without limiting other remedies available to the Town.

§ 104-29. Default and/or Revocation.

If a wireless telecommunications facility is repaired, rebuilt, placed, moved, relocated, modified or maintained in a way that is inconsistent or not in compliance with the provisions of this chapter or of the special use permit, then the Town shall notify the holder of the special use permit in writing of such violation. A permit holder in violation may be considered in default and subject to fines as in § 104-28, and if a violation is not corrected to the satisfaction of the Town in a reasonable period of time, the special use permit is subject to revocation.

§ 104-30. Removal.

- A. Under the following circumstances, the Town may determine that the health, safety, and welfare interests of the Town warrant and require the removal of wireless telecommunications facilities:
- (1) Wireless telecommunications facilities with a permit have been abandoned (i.e., not used as wireless telecommunications facilities) for a period exceeding ninety (90) consecutive days or a total of one hundred and eighty (180) days in any period of 365 days, except for periods caused by force majeure or acts of God, in which case repair or removal shall commence within ninety (90) days;
 - (2) Permitted wireless telecommunications facilities fall into such a state of disrepair that it creates a health or safety hazard;
 - (3) Wireless telecommunications facilities have been located, constructed, or modified without first obtaining, or in a manner not authorized by, the required special use permit, or any other necessary authorization, and the special permit may be revoked.
- B. If the Town makes such a determination as noted in Subsection A of this section, then the Town shall notify the holder of the special use permit for the wireless telecommunications facilities within forty-eight (48) hours that said wireless telecommunications facilities are to be removed. The Town may approve an interim temporary use agreement/permit, such as to enable the sale of the wireless telecommunications facilities.
- C. The holder of the special use permit, or its successors or assigns, shall dismantle and remove such wireless telecommunications facilities, and all associated structures and facilities, from the site and restore the site to as close to its original condition as is possible, such restoration being limited only by physical or commercial impracticability, within ninety (90) days of receipt of written notice from the Town. However, if the owner of the property upon which the wireless telecommunications facilities are located wishes to retain any access roadway to the wireless telecommunications facilities, the owner may do so with the approval of the Town.
- D. If wireless telecommunications facilities are not removed or substantial progress has not been made to remove the wireless telecommunications facilities within ninety (90) days after the permit holder has received notice, then the Town may order officials or representatives of the Town to remove the wireless telecommunications facilities at the sole expense of the owner or special use permit holder.
- E. If the Town removes or causes to be removed, wireless telecommunications facilities, and the owner of the wireless telecommunications facilities does not claim and remove it from the site to a lawful location within ten (10) days, then the Town may take steps to declare the wireless telecommunications facilities abandoned and sell them and their components.
- F. Notwithstanding anything in this section to the contrary, the Town may approve a temporary use permit/agreement for the wireless telecommunications facilities, for no more than ninety (90) days,

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during which time a suitable plan for removal, conversion, or relocation of the affected wireless telecommunications facilities shall be developed by the holder of the special use permit, subject to the approval of the Town, and an agreement to such plan shall be executed by the holder of the special use permit and the Town. If such a plan is not developed, approved and executed within the ninety-day time period, then the Town may take possession of and dispose of the affected wireless telecommunications facilities in the manner provided in this section.

§ 104-31. Relief.

Any applicant desiring relief, waiver or exemption from any aspect or requirement of this chapter may request such at the preapplication meeting, provided that the relief or exemption is contained in the submitted application for either a special use permit or, in the case of an existing or previously granted special use permit, a request for modification of its tower and/ or facilities. Such relief may be temporary or permanent, partial or complete. However, the burden of proving the need for the requested relief, waiver or exemption is solely on the applicant. The applicant shall bear all costs of the Town in considering the request and the relief, waiver or exemption. No such relief or exemption shall be approved unless the applicant demonstrates by clear and convincing evidence that, if granted, the relief, waiver or exemption will have no significant effect on the health, safety and welfare of the Town, its residents and other service providers.

§ 104-32. Periodic Regulatory Review by Town.

- A. The Town may at any time conduct a review and examination of this entire chapter.
- B. If, after such a periodic review and examination of this chapter, the Town determines that one or more provisions of this chapter should be amended, repealed, revised, clarified, or deleted, then the Town may take whatever measures are necessary in accordance with applicable law in order to accomplish the same. It is noted that where warranted and in the best interests of the Town, the Town may repeal this entire chapter at any time.
- C. Notwithstanding the provisions of Subsections A and B of this section, the Town may at any time and in any manner (to the extent permitted by federal, state, or local law) amend, add, repeal, and/or delete one or more provisions of this chapter.

§104-33. Adherence to State and/or Federal Rules and Regulations.

- A. To the extent that the holder of a special use permit for wireless telecommunications facilities has not received relief or is otherwise exempt from appropriate state and/or federal agency rules or regulations, then the holder of such a special use permit shall adhere to, and comply with, all applicable rules, regulations, standards, and provisions of any state or federal agency, including, but not limited to, the FAA and the FCC. Specifically included in this requirement are any rules and regulations regarding height, lighting, security, electrical and RF emission standards.
- B. To the extent that applicable rules, regulations, standards, and provisions of any state or federal agency, including, but not limited to, the FAA and the FCC, and specifically including any rules and regulations regarding height, lighting, and security, are changed and/or are modified during the duration of a special use permit for wireless telecommunications facilities, then the holder of such a special use permit shall conform the permitted wireless telecommunications facilities to the applicable changed and/or modified rule, regulation, standard, or provision within a maximum of

twenty-four (24) months of the effective date of the applicable changed and/or modified rule, regulation, standard, or provision, or sooner as may be required by the issuing entity.

§ 104-34. Conflict with other laws.

Where this chapter differs or conflicts with other laws, rules and regulations, unless the right to do so is preempted or prohibited by the Town, state or federal government, this chapter shall apply.